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#### INTRODUCTION

The Federal Clean Water Act (FCWA, 1972, and later modifications, 1977, 1981, and 1987) established water quality goals for the navigable (surface) waters of the United States. One of the mechanisms for achieving the goals of the Clean Water Act is the National Pollutant Discharge Elimination System of permits (NPDES permits), which is administered by the Environmental Protection Agency (EPA). The EPA has delegated responsibility to administer the NPDES permit program to the State of Washington on the basis of Chapter 90.48 RCW which defines the Department of Ecology's authority and obligations in administering the wastewater discharge permit program.

The regulations adopted by the State include procedures for issuing permits (Chapter 173-220 WAC), technical criteria for discharges from municipal wastewater treatment facilities (Chapter 173-221 WAC), water quality criteria for surface and ground waters (Chapters 173-201A and 200 WAC), and sediment management standards (Chapter 173-204 WAC). These regulations require that a permit be issued before discharge of wastewater to waters of the state is allowed. The regulations also establish the basis for effluent limitations and other requirements which are to be included in the permit. One of the requirements (WAC 173-220-060) for issuing a permit under the NPDES permit program is the preparation of a draft permit and an accompanying fact sheet. Public notice of the availability of the draft permit is required at least thirty days before the permit is issued (WAC 173-220-050). The fact sheet and draft permit are available for review (see <u>Appendix A--Public Involvement</u> of the fact sheet for more detail on the Public Notice procedures).

The fact sheet and draft permit have been reviewed by the Permittee. Errors and omissions identified in this review have been corrected before going to public notice. After the public comment period has closed, the Department will summarize the substantive comments and the response to each comment. The summary and response to comments will become part of the file on the permit and parties submitting comments will receive a copy of the Department's response. The fact sheet will not be revised. Comments and the resultant changes to the permit will be summarized in Appendix D--Response to Comments.

GENERAL INFORMATION			
Applicant:	Fisherman Bay Sewer District		
Facility Name and Address:	Fisherman Bay Sewage Treatment Plant 620 Lopez Road North Lopez Island, Washington 98261		
Type of Treatment:	Aerated Lagoon		
Discharge Location:	Waterbody name: San Juan Channel Latitude: 48° 31' 59" N Longitude: 122° 55' 04" W		
Water Body ID Number:	WA – 02 - 0010		

#### **BACKGROUND INFORMATION**

### DESCRIPTION OF THE FACILITY

#### HISTORY

Fisherman Bay Sewer District serves a school, a few retail businesses, and about 250 residents in the Lopez U.L.I.D. with a Septic Tank Effluent Pumping (STEP) system and a single aerated facultative lagoon built in 1980. The lagoon was designed to treat up to 27,700 gallons per day with 35 lbs./day BOD for a population of 275 persons. The lagoon was designed assuming that some BOD removal would occur in the STEP system. By 1995, the lagoon appeared to be reaching its capacity. In November 1995, daily flow averaged 27,060 gpd. The District constructed a second aerated facultative lagoon to increase the plant's capacity. The two lagoons are currently run in series but can be run in parallel, if desired, at some time in the future. With the new lagoon, the plant's capacity is expected to serve the District's needs through the year 2000, for a design population of 482 persons. The current population served by the district is about 250 persons. Ultimate flow and loading projections are contained in the District's May 1994 engineering report and predict an ultimate flow of 128,040 gallons per day and BOD load of 203 lbs./day for a design population of 1,329 persons. The District has reserved space for two additional lagoons to serve the ultimate capacity needs.

In 1995, a new chlorine contact tank, a new chlorine feed pump, and a new laboratory building were also constructed. The District has been using a laboratory at Eastsound, Orcas Island for wastewater samples analysis for most parameters. This facility has not received accreditation from the Department to conduct sampling and analyzing of the permitted parameters. An accredited laboratory shall analyze all parameters (i.e., BOD<sub>5</sub>, TSS, Fecal Coliform, and Total Residue Chlorine) permitted by this permit. However, flow, temperature, settleable solids, conductivity, pH, and internal process control parameters are exempt from this requirement.

#### **COLLECTION SYSTEM STATUS**

The District has 5.2 miles of collection piping. The system is pressurized by the individual pumps at each house in the STEP system. There are no pump stations. The District pumps the septic tanks in the system on a regular schedule.

#### TREATMENT PROCESSES

Wastewater receives initial treatment in individual septic tanks where primary settling occurs. Effluent from the pressurized mains is run through two aerated lagoons in series. Each lagoon has one floating aerator. Design winter detention time in non-storm conditions is 32 days. Design summer detention time is 15 days. From the second lagoon, effluent flows through a chlorine contact chamber with 80-minute contact time at the design maximum month average daily flow. Influent flow is measured on the influent force main with an open channel Parshall flume and effluent flow is measured with a Parshall flume located just downstream of the chlorine contact tank.

This is a Class I plant. A Group I certified operator must be in responsible charge of the plant and the operator in charge of each shift must be certified at a level of O.I.T. or higher.

#### RESIDUAL SOLIDS

The District pumps septic tanks in the STEP system as needed, typically pumping about 11,000 gallons/year. A private hauler transports the septage to two-lined septage lagoons at the San Juan County-managed landfill site on Lopez Island. The District has not removed solids from the lagoons at the sewage treatment plant. Should sludge be removed from the old treatment lagoon, it will be transported to the County-managed septage lagoons. The District is aware that the County-managed septage lagoons may not be available indefinitely. The lagoon was closed to comply with 40 CFR Part 503 regulations for sludge storage and disposal. The septage is now hauled off the island by a private company.

#### DISCHARGE OUTFALL

Effluent from the lagoons is chlorinated and discharged into San Juan Channel via a 4-inch diameter outfall, 2,800-feet in length, with a single 2-inch diameter diffuser port. The outfall was repaired in 1994 to correct dislocation of the pipe and replace the missing 2-inch diffuser on the end of the pipe. After relocation, the pipe was properly anchored to hold it in place so it will resist drifting again.

### DESCRIPTION OF THE RECEIVING WATER

The facility discharges to San Juan Channel, which is designated as a Class AA (Extraordinary) marine receiving water in the vicinity of the outfall (Chapter 173-201 WAC). Characteristic uses of Class AA waters include the following:

water supply (domestic, industrial, agricultural); stock watering; fish migration; fish and shellfish rearing, spawning and harvesting; wildlife habitat; primary contact recreation; sport fishing; boating and aesthetic enjoyment; commerce and navigation.

Water quality of this class shall markedly and uniformly exceed the requirements for all or substantially all uses.

### PERMIT STATUS

The previous permit for this facility was issued on August 22, 1997. The previous permit placed effluent limitations on 5-day Biochemical Oxygen Demand (BOD<sub>5</sub>), Total Suspended Solids (TSS), pH, and Fecal Coliform Bacteria.

An application for permit renewal was submitted to the Department on March 17, 2000, and accepted by the Department on April 19, 2000.

### SUMMARY OF COMPLIANCE WITH THE PREVIOUS PERMIT

The facility received its last inspection in September 1999. A compliance inspection with sampling was conducted on September 27, 1999.

During the history of the previous permit, the Permittee had many difficulties remaining in compliance with various permit limits, based on Discharge Monitoring Reports (DMRs) submitted to the Department and inspections conducted by the Department. The facility in

response to the Department of Ecology has implemented many new operational strategies that appear to be improving the plant performance. However, whether the plant will continue meeting the permit's effluent limits using these new operational strategies must be assessed on a long-term basis.

#### WASTEWATER CHARACTERIZATION

The concentration of pollutants in the discharge was reported in the NPDES application and in discharge monitoring reports. The effluent is characterized as follows:

**Table 1. Wastewater Discharge Characterization** 

Parameter	Annual Average	Lowest Monthly Average	Highest Monthly Average
pH - Standard Unit	N/A	7.3	8.7
Temperature °F	41.5	40	45
Fecal Coliform Bacteria Number/100 ml	1271	0	19136
BOD <sub>5</sub> mg/L	39.5	9.8	107
TSS mg/L	44.8	11.6	151
Total Residual Chlorine mg/L	0.76	0.25	1.28
Ammonia mg/L	7.6	1	16.5

#### SEPA COMPLIANCE

The SEPA process was completed for the construction of the treatment plant improvements. A Determination of Non-Significance was made by Fisherman Bay Sewer District, the lead agency, on March 2, 1994.

#### PROPOSED PERMIT LIMITATIONS

Federal and State regulations require that effluent limitations set forth in a NPDES permit must be either technology- or water quality-based. Technology-based limitations for municipal discharges are set by regulation (40 CFR 133, and Chapters 173-220 and 173-221 WAC). Water quality-based limitations are based upon compliance with the Surface Water Quality Standards (Chapter 173-201A WAC), Ground Water Standards (Chapter 173-200 WAC), Sediment Quality Standards (Chapter 173-204 WAC) or the National Toxics Rule (Federal Register, Volume 57, No. 246, Tuesday, December 22, 1992.) The most stringent of these types of limits must be chosen for each of the parameters of concern. Each of these types of limits is described in more detail below.

The limits in this permit are based in part on information received in the application. The effluent constituents in the application were evaluated on a technology- and water quality-basis. The limits necessary to meet the rules and regulations of the State of Washington were determined and included in this permit. Ecology does not develop effluent limits for all pollutants that may be reported on the application as present in the effluent. Some pollutants are not treatable at the concentrations reported, are not controllable at the source, are not listed in

regulation, and do not have a reasonable potential to cause a water quality violation. If significant changes occur in any constituent, as described in 40 CFR 122.42(a), the Permittee is required to notify the Department of Ecology.

### **DESIGN CRITERIA**

The design criteria for this treatment facility are taken from the May 1994 engineering report prepared by Anne Symonds Associates and from an addendum to the engineering report prepared by Esvelt Environmental Engineering on May 7, 1997. The design criteria are summarized in Table 2.

The original design calculations in the May 1994 engineering report were for May-October flows of 28,920 gpd and November-April flows of 17,062 gpd. Influent BOD concentration was assumed at 190 mg/L and influent TSS concentration was assumed at 60 mg/L. Lagoons were sized using Orange Book criteria for this treatment capacity.

Because the actual winter flows at the plant have already exceeded the engineering report estimate, the capacity calculations were refined by Esvelt Environmental Engineering using empirical models of lagoon performance. Modeling for BOD treatment capacity resulted in the design flows listed in Table 2. The modeling assumption of a 200 mg/L influent BOD concentration was probably conservative for a STEP system such as this. The treatment capacity of the plant for TSS treatment was also estimated in the models. The model results suggest that the plant has a summer TSS capacity of only 26,000 gpd and a winter TSS capacity for 16,000 gpd. However, the Esvelt report states that the models "do not take into account the removal of TSS in the chlorine contact tank by sedimentation after chlorination" and that frequent cleaning of the chlorine contact tank "could make the TSS effluent criteria attainable at flows approximating those under with the BOD criteria could be met." This enhanced removal could not be modeled and therefore must be determined in the field. Should the plant have difficulty meeting effluent TSS limits, the District will be expected to make appropriate modifications in operations or plant processes to improve its TSS removal.

Table 2: Design Criteria for Fisherman Bay Sewage Treatment Plant

	Design
Maximum monthly average	34,000 gpd
non-winter (April-November)	
Maximum monthly average	23,000 gpd
winter flow (December-March)	
Peak daily flow	72,300 gpd
BOD influent concentration	200 mg/L
Maximum monthly average BOD	56 lbs./day
non-winter influent loading	
Maximum monthly average BOD	38 lbs./day
winter influent loading	
TSS influent concentration	60 mg/L
TSS non-winter influent loading	17 lbs./day
TSS winter loading	11.5 lbs./day
Design population equivalent	482

In accordance with WAC 173-220-150 (1)(g), flows or wasteloadings to a facility shall not exceed approved design criteria. Also, in accordance with Washington Administrative Code (WAC) 173-220-130(1)(a), effluent limitations shall not be less stringent than those based upon the design efficiency for the facility, which is contained in approved engineering plans, reports, or approved revisions. Most municipal facilities are now designed to provide a minimum of secondary treatment and sometimes additional treatment.

### TECHNOLOGY-BASED EFFLUENT LIMITATIONS

Municipal wastewater treatment plants are a category of discharger for which technology-based effluent limits have been promulgated by federal and state regulations. These effluent limitations are given in the Code of Federal Regulations (CFR) 40 CFR Part 133 (federal) and in Chapter 173-221 WAC (state). These regulations are performance standards that constitute all known available and reasonable methods of prevention, control, and treatment for municipal wastewater.

The following technology-based limits for pH, fecal coliform, BOD<sub>5</sub>, and TSS are taken from Chapter 173-221 WAC are:

**Table 3: Technology-based Limits** 

Parameter	Limit
pH:	shall be within the range of 6 to 9 standard units.
Fecal Coliform Bacteria	Monthly Geometric Mean = 200 colonies/100 mL Weekly Geometric Mean = 400 colonies/100 mL
BOD <sub>5</sub> (concentration)	Average Monthly Limit is the most stringent of the following: - 30 mg/L - may not exceed twenty percent (20%) of the average influent concentration Average Weekly Limit = 45 mg/L
TSS (concentration)	Average Monthly Limit = 75 mg/L Average Weekly Limit = 110 mg/L

The following technology-based mass limits are based on WAC 173-220-130(3)(b) and 173-221-030(11)(b).

**Table 4: Technology-based Limits (mass-based calculations)** 

	(		
Parameter	Limit*		
Non-Winter (April-November) Mass Loading:			
$BOD_5$	Average Monthly Limit = 8.5 lb./day		
	Average Weekly Limit = 12.8 lb./day		
TSS	Average Monthly Limit = 21.3 lb./day		
	Average Weekly Limit $= 31.2$ lb./day		
Winter (December-March) Mass Loading:			
$BOD_5$	Average Monthly Limit = 5.75 lb./day		
	Average Weekly Limit = 8.6 lb./day		
TSS	Average Monthly Limit = 14.4 lb./day		
	Average Weekly Limit = 21.1 lb./day		

\* **BOD:** Monthly effluent mass loading, i.e., average monthly mass limit (lbs./day) during non-winter period was calculated as maximum monthly design flow (0.034 MGD) x concentration limit (30 mg/L BOD) x 8.34 (conversion factor) = 8.5 lbs./day. The weekly average effluent mass loading is calculated as 1.5 x average monthly mass limit.

**TSS:** Monthly effluent mass loading, i.e., average monthly mass limit (lbs./day) during non-winter period was calculated as maximum monthly design flow (0.034 MGD) x concentration limit (75 mg/L TSS) x 8.34 (conversion factor) = 21.3 lbs./day. The weekly average effluent mass loading is calculated as maximum monthly design flow (0.034 MGD) x concentration limit (110 mg/L TSS) x 8.34 (conversion factor) = 31.2 lbs./day.

### REGULATORY BASIS FOR WATER QUALITY-BASED EFFLUENT LIMITS

Wastewater discharges must not degrade water quality. In order to protect existing water quality and preserve the designated beneficial uses of Washington's surface waters, WAC 173-201A-060 states that waste discharge permits shall be conditioned such that the discharge will not cause the receiving water to deteriorate below the State of Washington's Water Quality Standards for Surface Waters.

The technology-based monthly average limitation for chlorine is derived from standard operating practices. The Water Pollution Control Federation's <u>Chlorination of Wastewater</u> (1976) states that a properly designed and maintained wastewater treatment plant can achieve adequate disinfection if a 0.5 mg/liter chlorine residual is maintained after fifteen minutes of contact time. See also Metcalf and Eddy, <u>Wastewater Engineering</u>, <u>Treatment</u>, <u>Disposal and Reuse</u>, Third Edition, 1991. A treatment plant that provides adequate chlorination contact time can meet the 0.5 mg/liter chlorine limit on a monthly average basis. According to WAC 173-221-030(11)(b), the corresponding weekly average is 0.75 mg/liter.

### SURFACE WATER QUALITY-BASED EFFLUENT LIMITATIONS

In order to protect existing water quality and preserve the designated beneficial uses of Washington's surface waters, WAC 173-201A-060 states that waste discharge permits shall be conditioned such that the discharge will meet established Surface Water Quality Standards. The Washington State Surface Water Quality Standards (Chapter 173-201A WAC) is a state regulation designed to protect the beneficial uses of the surface waters of the state. Water quality-based effluent limitations may be based on an individual waste load allocation (WLA) or on a WLA developed during a basin-wide total maximum daily loading study (TMDL).

### NUMERICAL CRITERIA FOR THE PROTECTION OF AQUATIC LIFE

"Numerical" water quality criteria are numerical values set forth in the State of Washington's Water Quality Standards for Surface Waters (Chapter 173-201A WAC). They specify the levels of pollutants allowed in receiving water while remaining protective of aquatic life. Numerical criteria set forth in the Water Quality Standards are used along with chemical and physical data for the wastewater and receiving water to derive the effluent limits in the discharge permit. When surface water quality-based limits are more stringent or potentially more stringent than technology-based limitations, they must be used in a permit.

#### NUMERICAL CRITERIA FOR THE PROTECTION OF HUMAN HEALTH

The state was issued 91 numeric water quality criteria for the protection of human health by the U.S. EPA (EPA 1992). These criteria are designed to protect humans from cancer and other disease and are primarily applicable to fish and shellfish consumption and drinking water from surface waters.

#### NARRATIVE CRITERIA

In addition to numerical criteria, "narrative" water quality criteria (WAC 173-201A-030) limit toxic, radioactive, or deleterious material concentrations below those which have the potential to adversely affect characteristic water uses, cause acute or chronic toxicity to biota, impair aesthetic values, or adversely affect human health. Narrative criteria protect the specific beneficial uses of all fresh (WAC 173-201A-130) and marine (WAC 173-201A-140) waters in the State of Washington.

#### ANTIDEGRADATION

The State of Washington's Antidegradation Policy requires that discharges into a receiving water shall not further degrade the existing water quality of the water body. In cases where the natural conditions of a receiving water are of lower quality than the criteria assigned, the natural conditions shall constitute the water quality criteria. Similarly, when the natural conditions of a receiving water are of higher quality than the criteria assigned, the natural conditions shall constitute the water quality criteria. More information on the State Antidegradation Policy can be obtained by referring to WAC 173-201A-070.

The Department has reviewed existing records and is unable to determine if ambient water quality is either higher or lower than the designated classification criteria given in Chapter 173-201A WAC; therefore, the Department will use the designated classification criteria for this water body in the proposed permit. The discharges authorized by this proposed permit should not cause a loss of beneficial uses.

### **CRITICAL CONDITIONS**

Surface water quality-based limits are derived for the waterbody's critical condition, which represents the receiving water and waste discharge condition with the highest potential for adverse impact on the aquatic biota, human health, and existing or characteristic water body uses. pH 8.09, salinity 29.29 ppt, temperature 12.09° C, worst-case conditions recorded at the Reid Rock (SJI001) ambient monitoring station (Beak, 1993).

### **MIXING ZONES**

The Water Quality Standards allow the Department of Ecology to authorize mixing zones around a point of discharge in establishing surface water quality-based effluent limits. Both "acute" and "chronic" mixing zones may be authorized for pollutants that can have a toxic effect on the aquatic environment near the point of discharge. The concentration of pollutants at the boundary of these mixing zones may not exceed the numerical criteria for that type of zone. Mixing zones can only be authorized for discharges that are receiving all known, available, and reasonable methods of prevention and control (AKART) and in accordance with other mixing zone requirements of WAC 173-201A-100.

The National Toxics Rule (EPA, 1992) allows the chronic mixing zone to be used to meet human health criteria.

Pollutant concentrations in the proposed discharge exceed water quality criteria with technology-based controls. However, a mixing zone may be authorized in accordance with chapter 173-201A WAC for a marine discharge. A marine mixing zone is allowed to extend horizontally a maximum of 300 feet plus the depth of water over the discharge port(s). The depth of the discharge at this facility is 20 feet at Mean Lower Low Water (MLLW). A smaller zone where acute water quality criteria may be exceeded extends ten percent of the mixing zone distance. The mixing zone for this discharge is defined as follows:

A mixing zone where chronic water quality criteria may be exceeded extends in any direction from the discharge port for a distance of three hundred feet plus the depth of water over the discharge port as measured during mean lower low water. This equals a distance of 315 feet (96 m). The mixing zone extends vertically from the outfall diffuser to an upper boundary at the water surface. The most restrictive boundary occurs at Mean Lower Low Water (MLLW). A zone where acute criteria may be exceeded extends 31.5 feet (9.6 m).

### SURFACE WATER QUALITY CRITERIA

Applicable criteria are defined in Chapter 173-201A WAC for aquatic biota. In addition, U.S. EPA has promulgated human health criteria for toxic pollutants (EPA 1992). Criteria for this discharge are summarized below:

Fecal Coliforms 100 organisms/100 mL maximum geometric mean

Dissolved Oxygen 8 mg/L minimum

Temperature 18 degrees Celsius maximum or incremental increases

above background

pH 6.5 to 8.5 standard units

Turbidity less than 5 NTUs above background

Toxics No toxics in toxic amounts (see Appendix C for

numeric criteria for toxics of concern for this

discharge)

<u>Dilution Modeling</u>--The dilution factors of effluent to receiving water that occur within the authorized mixing zones have been determined at the critical condition by the use of the UM mixing model contained in the U.S. EPA PLUMES model interface. The discharge was modeled by Beak Consultants in the <u>Fisherman Bay Sewer District Outfall Performance Evaluation</u> (Beak, 1993) using worst-case current and receiving water density profiles. At the time of Beak's study, the outfall diffuser had a single 4-inch diameter port. The outfall has since been repaired and now has a 2-inch diameter port. Using Beak's assumptions for worst-case current conditions and density profile, but changing the diffuser port size to 2-inches rather than 4-inches, acute and chronic dilutions were remodeled. Effluent flow for the acute condition was

modeled at 72,300 gpd, the maximum daily design flow. The highest daily flow from 1993-1995 was recorded in November 1995 at 64,987 gpd, so it was reasonable to expect a flow of 72,300 gpd in this permit period. Effluent flow for the chronic condition was modeled at 29,000 gpd. The highest monthly average flow from 1993-1995 was recorded in November 1995 at 27,057 gpd, so it was reasonable to expect a flow of 29,000 gpd in this permit period. Dilution model outputs for this discharge are shown in Appendix C.

### The resulting dilutions are:

Dilution at edge of Acute Mixing Zone: 180:1 Dilution at edge of Chronic Mixing Zone: 557:1

Pollutants in an effluent may affect the aquatic environment near the point of discharge (near field) or at a considerable distance from the point of discharge (far field). Toxic pollutants, for example, are near-field pollutants--their adverse effects diminish rapidly with mixing in the receiving water. Conversely, a pollutant such as BOD is a far-field pollutant whose adverse effect occurs away from the discharge even after dilution has occurred. Thus, the method of calculating water quality-based effluent limits varies with the point at which the pollutant has its maximum effect.

The derivation of water quality-based limits also takes into account the variability of the pollutant concentrations in both the effluent and the receiving water.

<u>BOD</u><sub>5</sub>--This discharge with technology-based limitations results in a small amount of BOD loading relative to the large amount of dilution occurring in the receiving water at critical conditions. Technology-based limitations will be protective of dissolved oxygen criteria in the receiving water.

<u>pH</u> and <u>Temperature</u>-Because of the high buffering capacity of marine water, compliance with the technology-based pH limits of 6 to 9 will assure compliance with the Water Quality Standards for Surface Waters. With the large dilution achieved at the boundary of the chronic mixing zone, there is no predicted temperature violation of Water Quality Standards resulting from this effluent discharge.

<u>Fecal Coliform</u>--The numbers of fecal coliform were modeled by simple mixing analysis using the technology-based limit of 400 colonies per 100 mL and the water quality standard of no more than 14 colonies/100 mL. The dilution required to achieve the water quality standard is 29:1. Dilution is greater than 29:1 in all cases modeled; therefore, there is no predicted violation of the Water Quality Standards for Surface Waters with the technology-based limit. The technology-based limit for fecal coliform bacteria was placed in the proposed permit.

<u>Toxic Pollutants</u>--Federal regulations (40 CFR 122.44) require NPDES permits to contain effluent limits for toxic chemicals in an effluent whenever there is a reasonable potential for those chemicals to exceed the surface water quality criteria. The following toxics were determined to be present in the discharge: chlorine and ammonia. A reasonable potential analysis was conducted on these parameters to determine whether or not effluent limitations would be required in this permit.

The dilution factors used to assess the reasonable potential for these pollutants were 180: 1 and 557:1 for acute and chronic mixing zones, respectively. The reasonable potential for exceeding water quality criteria was evaluated with procedures given in EPA, 1991 as shown in Appendix G.

The reasonable potential for ammonia and chlorine to exceed water quality criteria was evaluated with procedures described in EPA's Technical Support Document for Water Quality-based Toxics Control (EPA, 1991). The highest measured effluent residual chlorine (3.8 mg/L recorded in facility's monthly monitoring reports 1/95 and 9/95) was used in the calculation. An effluent ammonia concentration of 27 mg/L was assumed (measured by Beak Consultants April 20, 1993) although the highest effluent ammonia concentration reported in the facility's monthly monitoring reports was 4.8 mg/L in 2/93. A background ammonia concentration of 0.090 mg/L was assumed (tenth percentile worst-case value at Reid Rock Ambient Monitoring Station SJI001 from 10/10/74 -11/03/87, from Beak, 1993). At the effluent concentrations discharged by this facility, there is no reasonable potential for ammonia or chlorine to exceed water quality criteria. Therefore, this permit does not impose any numerical limits for ammonia and chlorine. This permit contains a narrative language that requires the Permittee to avoid excessive usage of the chlorine to comply with the fecal coliform limits.

### **Whole Effluent Toxicity**

The Water Quality Standards for Surface Waters require that the effluent not cause toxic effects in the receiving waters. Many toxic pollutants cannot be detected by commonly available detection methods. However, toxicity can be measured directly by exposing living organisms to the wastewater in laboratory tests and measuring the response of the organisms. Toxicity tests measure the aggregate toxicity of the whole effluent, and therefore this approach is called whole effluent toxicity (WET) testing.

Toxicity caused by unidentified pollutants is not expected in the effluent from this discharge as determined by the screening criteria given in chapter 173-205 WAC. Therefore, no whole effluent toxicity testing is required in this permit. The Department may require effluent toxicity testing in the future if it receives information that toxicity may be present in this effluent.

#### HUMAN HEALTH

Washington's water quality standards now include 91 numeric health-based criteria that must be considered in NPDES permits. These criteria were promulgated for the state by the U.S. EPA in its National Toxics Rule (Federal Register, Volume 57, No. 246, Tuesday, December 22, 1992).

The Department has determined that the applicant's discharge is unlikely to contain chemicals regulated for human health. The discharge will be re-evaluated for impacts to human health at the next permit reissuance.

### SEDIMENT QUALITY

The Department has promulgated aquatic sediment standards (Chapter 173-204 WAC) to protect aquatic biota and human health. These standards state that the Department may require Permittees to evaluate the potential for the discharge to cause a violation of applicable standards (WAC 173-204-400).

The Department has determined through a review of the discharger characteristics and effluent characteristics that this discharge has no reasonable potential to violate the Sediment Management Standards.

### GROUND WATER QUALITY LIMITATIONS

The Department has promulgated Ground Water Quality Standards (Chapter 173-200 WAC) to protect uses of ground water. Permits issued by the Department shall be conditioned in such a manner so as not to allow violations of those standards (WAC 173-200-100).

This Permittee has no discharge to ground and therefore no limitations are required based on potential effects to ground water.

### MONITORING REQUIREMENTS

Monitoring, recording, and reporting are required (WAC 173-220-210 and 40 CFR 122.41) to verify that the treatment process is functioning correctly and the effluent limitations are being achieved.

Monitoring of sludge quantity and quality is necessary to determine the appropriate uses of the sludge. Sludge monitoring is required by the current state and local solid waste management program and also by EPA under 40 CFR 503.

The monitoring schedule is detailed in the proposed permit under Condition S.2. Specified monitoring frequencies take into account the quantity and variability of discharge, the treatment method, past compliance, significance of pollutants, and cost of monitoring. The required monitoring frequency is consistent with agency guidance given in the current version of Ecology's *Permit Writer's Manual* (July 1994) for Sewage Lagoon less than one mgd design flow.

### LAB ACCREDITATION

With the exception of certain parameters, the permit requires all monitoring data to be prepared by a laboratory registered or accredited under the provisions of Chapter 173-50 WAC, *Accreditation of Environmental Laboratories*. The laboratory at this facility is accredited for fecal coliform testing only. It is not accredited for any other permitted parameters yet. A private accredited laboratory is testing all samples except those for fecal coliform, which are tested by the facility.

#### OTHER PERMIT CONDITIONS

#### REPORTING AND RECORDKEEPING

The conditions of S3. are based on the authority to specify any appropriate reporting and recordkeeping requirements to prevent and control waste discharges (WAC 273-220-210).

### PREVENTION OF FACILITY OVERLOADING

Overloading of the treatment plant is a violation of the terms and conditions of the permit. To prevent this from occurring, RCW 90.48.110 and WAC 173-220-150 require the Permittee to take the actions detailed in proposed permit requirement S.4. to plan expansions or modifications before existing capacity is reached and to report and correct conditions that could result in new or increased discharges of pollutants. Condition S.4. restricts the amount of flow.

### OPERATION AND MAINTENANCE (O&M)

The proposed permit contains condition S.5. as authorized under RCW 90.48.110, WAC 173-220-150, Chapter 173-230 WAC, and WAC 173-240-080. It is included to ensure proper operation and regular maintenance of equipment and to ensure that adequate safeguards are taken so that constructed facilities are used to their optimum potential in terms of pollutant capture and treatment.

#### RESIDUAL SOLIDS HANDLING

To prevent water quality problems, the Permittee is required in permit condition S7. to store and handle all residual solids (grit, screenings, scum, sludge, and other solid waste) in accordance with the requirements of RCW 90.48.080 and State Water Quality Standards.

The final use and disposal of sewage sludge from this facility is regulated by U.S. EPA under 40 CFR 503. The disposal of other solid waste is under the jurisdiction of the San Juan County Health Department.

### **PRETREATMENT**

### Federal and State Pretreatment Program Requirements

Under the terms of the addendum to the "Memorandum of Understanding between Washington Department of Ecology and the United States Environmental Protection Agency, Region 10" (1986), the Department of Ecology (Department) has been delegated authority to administer the Pretreatment Program [i.e., act as the Approval Authority for oversight of delegated Publicly Owned Treatment Works (POTWs)]. Under this delegation of authority, the Department has exercised the option of issuing wastewater discharge permits for significant industrial users discharging to POTWs which have not been delegated authority to issue wastewater discharge permits.

There are a number of functions required by the Pretreatment Program which the Department is delegating to such POTWs because they are in a better position to implement the requirements (e.g., tracking the number and general nature of industrial dischargers to the sewerage system). The requirements for a Pretreatment Program are contained in Title 40, part 403 of the Code of Federal Regulations. Under the requirements of the Pretreatment Program [40 CFR 403.8(f)(1)(iii)], the Department is required to approve, condition, or deny new discharges or a significant increase in the discharge for existing significant industrial users (SIUs) [40 CFR 403.8 (f)(1)(i)].

The Department is responsible for issuing State Waste Discharge Permits to SIUs and other industrial users of the Permittee's sewer system. Industrial dischargers must obtain these permits from the Department prior to the Permittee accepting the discharge [WAC 173-216-110(5)] (Industries discharging wastewater that is similar in character to domestic wastewater are not required to obtain a permit. Such dischargers should contact the Department to determine if a permit is required.). Industrial dischargers need to apply for a State Waste Discharge Permit sixty days prior to commencing discharge. The conditions contained in the permits will include any applicable conditions for categorical discharges, loading limitations included in contracts with the POTW, and other conditions necessary to assure compliance with State water quality standards and biosolids standards.

The Department requires this POTW to fulfill some of the functions required for the Pretreatment Program in the NPDES permit (e.g., tracking the number and general nature of industrial dischargers to the sewage system). The POTW's NPDES permit will require that all SIUs currently discharging to the POTW be identified and notified of the requirement to apply for a wastewater discharge permit from the Department. None of the obligations imposed on the POTW relieve an industrial or commercial discharger of its primary responsibility for obtaining a wastewater discharge permit (if required), including submittal of engineering reports prior to construction or modification of facilities [40 CFR 403.12(j) and WAC 173-216-070 and WAC 173-240-110, et seq.].

### Wastewater Permit Required

RCW 90.48 and WAC 173-216-040 require SIUs to obtain a permit prior to discharge of industrial waste to the Permittee's sewerage system. This provision prohibits the POTW from accepting industrial wastewater from any such dischargers without authorization from the Department.

Requirements for Routine Identification and Reporting of Industrial Users

The NPDES permit requires non-delegated POTWs to "take continuous, routine measures to identify all existing, new, and proposed SIUs and potential significant industrial users (PSIUs) discharging to the Permittee's sewerage system." Examples of such routine measures include regular review of business tax licenses for existing businesses and review of water billing records and existing connection authorization records. System maintenance personnel can also be diligent during performance of their jobs in identifying and reporting as-yet unidentified industrial dischargers. Local newspapers, telephone directories, and word-of-mouth can also be important sources of information regarding new or existing discharges. The POTW is required to notify an industrial discharger, in writing, of their responsibilities regarding application for a State waste discharge permit and to send a copy of the written notification to the Department. The Department will then take steps to solicit a State waste discharge permit application.

### Duty to Enforce Discharge Prohibitions

This provision prohibits the POTW from authorizing or permitting an industrial discharger to discharge certain types of waste into the sanitary sewer. The first portion of the provision prohibits acceptance of pollutants which cause pass through or interference. The definitions of pass through and interference are in Appendix B of the fact sheet.

The second portion of this provision prohibits the POTW from accepting certain specific types of wastes, namely those which are explosive, flammable, excessively acidic, basic, otherwise corrosive, or obstructive to the system. In addition, wastes with excessive BOD, petroleum-based oils, or which result in toxic gases are prohibited to be discharged. The regulatory basis for these prohibitions is 40 CFR, Part 403, with the exception of the pH provisions which are based on WAC 173-216-060.

The third portion of this provision prohibits certain types of discharges unless the POTW receives prior authorization from the Department. The discharges include cooling water in significant volumes, stormwater and other direct inflow sources, and wastewaters significantly affecting system hydraulic loading, which do not require treatment.

Support by the Department for Developing Partial Pretreatment Program by POTW

The Department has committed to providing technical and legal assistance to the Permittee in fulfilling these joint obligations, in particular assistance with developing an adequate sewer use ordinance, notification procedures, enforcement guidelines, and developing local limits and inspection procedures.

#### **OUTFALL EVALUATION**

Proposed permit condition S.8 requires the Permittee to conduct an outfall inspection and submit a report detailing the findings of that inspection. The purpose of the inspection is to determine the condition of the discharge pipe and diffusers and to determine if sediment is accumulating in the vicinity of the outfall.

#### GENERAL CONDITIONS

General Conditions are based directly on state and federal law and regulations and have been standardized for all individual municipal NPDES permits issued by the Department.

Condition G1 requires responsible officials or their designated representatives to sign submittals to the Department. Condition G2 requires the Permittee to allow the Department to access the treatment system, production facility, and records related to the permit. Condition G3 specifies conditions for modifying, suspending, or terminating the permit. Condition G4 requires the Permittee to apply to the Department prior to increasing or varying the discharge from the levels stated in the permit application. Condition G5 requires the Permittee to construct, modify, and operate the permitted facility in accordance with approved engineering documents. Condition G6 prohibits the Permittee from using the permit as a basis for violating any laws, statutes, or regulations. Conditions G7 relates to permit renewal. Condition G8 prohibits the reintroduction of removed substances back into the effluent. Condition G9 states that the Department will modify or revoke and reissue the permit to conform to more stringent toxic effluent standards or

prohibitions. Condition G10 incorporates by reference all other requirements of 40 CFR 122.41 and 122.42. Condition G11 notifies the Permittee that additional monitoring requirements may be established by the Department. Condition G12 requires the payment of permit fees. Condition G13 describes the penalties for violating permit conditions.

#### PERMIT ISSUANCE PROCEDURES

### PERMIT MODIFICATIONS

The Department may modify this permit to impose numerical limitations, if necessary, to meet Water Quality Standards, Sediment Quality Standards, or Ground Water Standards, based on new information obtained from sources such as inspections, effluent monitoring, outfall studies, and effluent mixing studies.

The Department may also modify this permit as a result of new or amended state or federal regulations.

### RECOMMENDATION FOR PERMIT ISSUANCE

This proposed permit meets all statutory requirements for authorizing a wastewater discharge, including those limitations and conditions believed necessary to protect human health, aquatic life, and the beneficial uses of waters of the State of Washington. The Department proposes that this permit be issued for five (5) years.

#### REFERENCES FOR TEXT AND APPENDICES

Environmental Protection Agency (EPA)

- 1992. National Toxics Rule. Federal Register, V. 57, No. 246, Tuesday, December 22, 1992.
- 1991. <u>Technical Support Document for Water Quality-based Toxics Control</u>. EPA/505/2-90-001.
- 1988. <u>Technical Guidance on Supplementary Stream Design Conditions for Steady State Modeling</u>. USEPA Office of Water, Washington, D.C.
- 1985. Water Quality Assessment: A Screening Procedure for Toxic and Conventional Pollutants in Surface and Ground Water. EPA/600/6-85/002a.
- 1983. <u>Water Quality Standards Handbook.</u> USEPA Office of Water, Washington, D.C. Metcalf and Eddy.
  - 1991. Wastewater Engineering, Treatment, Disposal, and Reuse. Third Edition.
- Tsivoglou, E.C., and J.R. Wallace.
  - 1972. <u>Characterization of Stream Reaeration Capacity</u>. EPA-R3-72-012. (Cited in EPA 1985 op.cit.)
- Washington State Department of Ecology.
  - 1994. Permit Writer's Manual. Publication Number 92-109
- Water Pollution Control Federation.
  - 1976. Chlorination of Wastewater.
- Wright, R.M., and A.J. McDonnell.
  - 1979. <u>In-stream Deoxygenation Rate Prediction</u>. Journal Environmental Engineering Division, ASCE. 105(EE2). (Cited in EPA 1985 op.cit.)

#### APPENDIX A--PUBLIC INVOLVEMENT INFORMATION

The Department has tentatively determined to reissue a permit to the applicant listed on page one of this fact sheet. The permit contains conditions and effluent limitations which are described in the rest of this fact sheet.

Public Notice of Application was published on April 26 and May 3, 2000, in *Journal San Juan Island* to inform the public that an application had been submitted and to invite comment on the reissuance of this permit.

The Department published a Public Notice of Draft (PNOD) on October 18, 2000, in *Journal San Juan Island* to inform the public that a draft permit and fact sheet were available for review. Interested persons were invited to submit written comments regarding the draft permit. The draft permit, fact sheet, and related documents were available for inspection and copying between the hours of 8:00 a.m. and 5:00 p.m. weekdays, by appointment, at the regional office listed below. Written comments were mailed to:

Water Quality Permit Coordinator Department of Ecology Northwest Regional Office 3190 - 160<sup>th</sup> Avenue SE Bellevue, WA 98008-5452

Any interested party may comment on the draft permit or request a public hearing on this draft permit within the thirty (30) day comment period to the address above. The request for a hearing shall indicate the interest of the party and the reasons why the hearing is warranted. The Department will hold a hearing if it determines there is a significant public interest in the draft permit (WAC 173-220-090). Public notice regarding any hearing will be circulated at least thirty (30) days in advance of the hearing. People expressing an interest in this permit will be mailed an individual notice of hearing (WAC 173-220-100).

The Department will consider all comments received within thirty (30) days from the date of Public Notice of Draft indicated above, in formulating a final determination to issue, revise, or deny the permit. The Department's response to all significant comments is available upon request and will be mailed directly to people expressing an interest in this permit.

Further information may be obtained from the Department by telephone, 425-649-7227, or by writing to the address listed above.

This permit and fact sheet were compiled by Ed Abbasi.

#### APPENDIX B--GLOSSARY

- **Acute Toxicity**--The lethal effect of a pollutant on an organism that occurs within a short period of time, usually 48 to 96 hours.
- **AKART**--An acronym for "all known, available, and reasonable methods of prevention, control, and treatment."
- **Ambient Water Quality**--The existing environmental condition of the water in a receiving water body.
- **Ammonia**--Ammonia is produced by the breakdown of nitrogenous materials in wastewater. Ammonia is toxic to aquatic organisms, exerts an oxygen demand, and contributes to eutrophication. It also increases the amount of chlorine needed to disinfect wastewater.
- **Average Monthly Discharge Limitation**--The highest allowable average of daily discharges over a calendar month, calculated as the sum of all daily discharges measured during a calendar month divided by the number of daily discharges measured during that month (except in the case of fecal coliform). The daily discharge is calculated as the average measurement of the pollutant over the day.
- **Average Weekly Discharge Limitation--**The highest allowable average of daily discharges over a calendar week, calculated as the sum of all daily discharges measured during a calendar week divided by the number of daily discharges measured during that week. The daily discharge is calculated as the average measurement of the pollutant over the day.
- **Best Management Practices (BMPs)**--Schedules of activities, prohibitions of practices, maintenance procedures, and other physical, structural and/or managerial practices to prevent or reduce the pollution of waters of the State. BMPs include treatment systems, operating procedures, and practices to control: plant site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw material storage. BMPs may be further categorized as operational, source control, erosion and sediment control, and treatment BMPs.
- BOD<sub>5</sub>--Determining the Biochemical Oxygen Demand of an effluent is an indirect way of measuring the quantity of organic material present in an effluent that is utilized by bacteria. The BOD<sub>5</sub> is used in modeling to measure the reduction of dissolved oxygen in a receiving water after effluent is discharged. Stress caused by reduced dissolved oxygen levels makes organisms less competitive and less able to sustain their species in the aquatic environment. Although BOD is not a specific compound, it is defined as a conventional pollutant under the federal Clean Water Act.
- Bypass--The intentional diversion of waste streams from any portion of a treatment facility.
- **Chlorine**--Chlorine is used to disinfect wastewaters of pathogens harmful to human health. It is also extremely toxic to aquatic life.
- **Chronic Toxicity**--The effect of a pollutant on an organism over a relatively long time, often 1/10 of an organism's lifespan or more. Chronic toxicity can measure survival, reproduction or growth rates, or other parameters to measure the toxic effects of a compound or combination of compounds.

- **Clean Water Act (CWA)**--The Federal Water Pollution Control Act enacted by Public Law 92-500, as amended by Public Laws 95-217, 95-576, 96-483, 97-117; USC 1251 et seq.
- **Combined Sewer Overflow (CSO)**—The event during which excess combined sewage flow caused by inflow is discharged from a combined sewer, rather than conveyed to the sewage treatment plant because either the capacity of the treatment plant or the combined sewer is exceeded.
- **Compliance Inspection Without Sampling-**-A site visit for the purpose of determining the compliance of a facility with the terms and conditions of its permit or with applicable statutes and regulations.
- **Compliance Inspection With Sampling**--A site visit to accomplish the purpose of a Compliance Inspection Without Sampling and as a minimum, sampling and analysis for all parameters with limits in the permit to ascertain compliance with those limits; and, for municipal facilities, sampling of influent to ascertain compliance with the percent removal requirement. Additional sampling may be conducted.
- Composite Sample--A mixture of grab samples collected at the same sampling point at different times, formed either by continuous sampling or by mixing a minimum of four discrete samples. May be "time-composite" (collected at constant time intervals) or "flow-proportional" (collected either as a constant sample volume at time intervals proportional to stream flow or collected by increasing the volume of each aliquot as the flow increased while maintaining a constant time interval between the aliquots).
- **Construction Activity**--Clearing, grading, excavation and any other activity which disturbs the surface of the land. Such activities may include road building, construction of residential houses, office buildings or industrial buildings, and demolition activity.
- **Critical Condition**--The time during which the combination of receiving water and waste discharge conditions have the highest potential for causing toxicity in the receiving water environment. This situation usually occurs when the flow within a water body is low, thus, its ability to dilute effluent is reduced.
- **Dilution Factor**--A measure of the amount of mixing of effluent and receiving water that occurs at the boundary of the mixing zone. Expressed as the inverse of the effluent fraction, e.g., a dilution factor of 10 means the effluent comprises 10% by volume and the receiving water 90%.
- **Engineering Report**--A document which thoroughly examines the engineering and administrative aspects of a particular domestic or industrial wastewater facility. The report shall contain the appropriate information required in WAC 173-240-060 or 173-240-130.
- **Fecal Coliform Bacteria**--Fecal coliform bacteria are used as indicators of pathogenic bacteria in the effluent that are harmful to humans. Pathogenic bacteria in wastewater discharges are controlled by disinfecting the wastewater. The presence of high numbers of fecal coliform bacteria in a water body can indicate the recent release of untreated wastewater and/or the presence of animal feces.
- **Grab Sample**--A single sample or measurement taken at a specific time or over as short a period of time as is feasible.

- **Industrial User**--A discharger of wastewater to the sanitary sewer which is not sanitary wastewater or is not equivalent to sanitary wastewater in character.
- **Industrial Wastewater**--Water or liquid-carried waste from industrial or commercial processes, as distinct from domestic wastewater. These wastes may result from any process or activity of industry, manufacture, trade or business, from the development of any natural resource, or from animal operations such as feed lots, poultry houses, or dairies. The term includes contaminated storm water and, also, leachate from solid waste facilities.
- **Infiltration and Inflow (I/I)**--"Infiltration" means the addition of ground water into a sewer through joints, the sewer pipe material, cracks, and other defects. "Inflow" means the addition of precipitation-caused drainage from roof drains, yard drains, basement drains, street catch basins, etc., into a sewer.
- **Interference**--A discharge which, alone or in conjunction with a discharge or discharges from other sources, both:

Inhibits or disrupts the POTW, its treatment processes or operations, or its sludge processes, use or disposal; and

Therefore is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation) or of the prevention of sewage sludge use or disposal in compliance with the following statutory provisions and regulations or permits issued thereunder (or more stringent State or local regulations): Section 405 of the Clean Water Act, the Solid Waste Disposal Act (SWDA) [including title II, more commonly referred to as the Resource Conservation and Recovery Act (RCRA), and including State regulations contained in any State sludge management plan prepared pursuant to subtitle D of the SWDA], sludge regulations appearing in 40 CFR, Part 507, the Clean Air Act, the Toxic Substances Control Act, and the Marine Protection, Research and Sanctuaries Act.

- **Major Facility--**A facility discharging to surface water with an EPA rating score of >80 points based on such factors as flow volume, toxic pollutant potential, and public health impact.
- **Maximum Daily Discharge Limitation**--The highest allowable daily discharge of a pollutant measured during a calendar day or any 24-hour period that reasonably represents the calendar day for purposes of sampling. The daily discharge is calculated as the average measurement of the pollutant over the day.
- **Method Detection Level (MDL)--**The minimum concentration of a substance that can be measured and reported with 99% confidence that the analyte concentration is above zero and is determined from analysis of a sample in a given matrix containing the analyte.
- **Minor Facility--**A facility discharging to surface water with an EPA rating score of <80 points based on such factors as flow volume, toxic pollutant potential, and public health impact.
- **Mixing Zone**--A volume that surrounds an effluent discharge within which water quality criteria may be exceeded. The area of the authorized mixing zone is specified in a facility's permit and follows procedures outlined in State regulations (Chapter 173-201A WAC).

- National Pollutant Discharge Elimination System (NPDES)--The NPDES (Section 402 of the Clean Water Act) is the Federal wastewater permitting system for discharges to navigable waters of the United States. Many states, including the State of Washington, have been delegated the authority to issue these permits. NPDES permits issued by Washington State permit writers are joint NPDES/State permits issued under both State and Federal laws.
- **Pass Through**--A discharge which exits the POTW into waters of the-State in quantities or concentrations which, alone or in conjunction with a discharge or discharges from other sources, is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation) or which is a cause of a violation of State water quality standards.
- **pH**--The pH of a liquid measures its acidity or alkalinity. A pH of 7 is defined as neutral, and large variations above or below this value are considered harmful to most aquatic life.
- **Potential Significant Industrial User**--A potential significant industrial user is defined as an Industrial User which does not meet the criteria for a Significant Industrial User, but which discharges wastewater meeting one or more of the following criteria:
  - a. Exceeds 0.5 % of treatment plant design capacity criteria and discharges <25,000 gallons per day; or
  - b. Is a member of a group of similar industrial users which, taken together, have the potential to cause pass through or interference at the POTW (e.g., facilities which develop photographic film or paper, and car washes).

The Department may determine that a discharger initially classified as a potential significant industrial user should be managed as a significant industrial user.

**Quantitation Level (QL)--**A calculated value five times the MDL (method detection level). **Significant Industrial User (SIU)--**

- 1) All industrial users subject to Categorical Pretreatment Standards under 40 CFR 403.6 and 40 CFR Chapter I, Subchapter N; and
- 2) Any other industrial user that: discharges an average of 25,000 gallons per day or more of process wastewater to the POTW (excluding sanitary, noncontact cooling, and boiler blow-down wastewater); contributes a process wastestream that makes up 5 percent or more of the average dry weather hydraulic or organic capacity of the POTW treatment plant; or is designated as such by the Control Authority\* on the basis that the industrial user has a reasonable potential for adversely affecting the POTW's operation or for violating any pretreatment standard or requirement [in accordance with 40 CFR 403.8(f)(6)].
  - Upon finding that the industrial user meeting the criteria in paragraph 2, above, has no reasonable potential for adversely affecting the POTW's operation or for violating any pretreatment standard or requirement, the Control Authority\* may at any time, on its own initiative or in response to a petition received from an industrial user or POTW, and in accordance with 40 CFR 403.8(f)(6), determine that such industrial user is not a significant industrial user.

\*The term "Control Authority" refers to the Washington State Department of Ecology in the case of non-delegated POTWs or to the POTW in the case of delegated POTWs.

- **State Waters**--Lakes, rivers, ponds, streams, inland waters, underground waters, salt waters, wetlands, and all other surface waters and watercourses within the jurisdiction of the state of Washington.
- **Stormwater**--That portion of precipitation that does not naturally percolate into the ground or evaporate, but flows via overland flow, interflow, pipes, and other features of a storm water drainage system into a defined surface water body or a constructed infiltration facility.
- **Technology-based Effluent Limit**--A permit limit that is based on the ability of a treatment method to reduce the pollutant.
- **Total Suspended Solids (TSS)**--Total suspended solids are the particulate materials in an effluent. Large quantities of TSS discharged to a receiving water may result in solids accumulation. Apart from any toxic effects attributable to substances leached out by water, suspended solids may kill fish, shellfish, and other aquatic organisms by causing abrasive injuries and by clogging the gills and respiratory passages of various aquatic fauna. Indirectly, suspended solids can screen out light and can promote and maintain the development of noxious conditions through oxygen depletion.
- **Upset**--An exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limitations because of factors beyond the reasonable control of the Permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, lack of preventative maintenance, or careless or improper operation.
- Water Quality-based Effluent Limit—A limit on the concentration or mass of an effluent parameter that is intended to prevent the concentration of that parameter from exceeding its water quality criterion after it is discharged into a receiving water.

# APPENDIX C--TECHNICAL CALCULATIONS

Several of the  $Excel_{@}$  spreadsheet tools used to evaluate a discharger's ability to meet Washington State water quality standards can be found on the Department's homepage at http.www:wa.gov.ecology.

# APPENDIX D--RESPONSE TO COMMENTS